AMENDED IN ASSEMBLY JANUARY 3, 2000 AMENDED IN ASSEMBLY APRIL 6, 1999

CALIFORNIA LEGISLATURE-1999-2000 REGULAR SESSION

ASSEMBLY BILL

No. 1542

Introduced by Assembly Member Granlund

February 26, 1999

An act to add Article 10 (commencing with Section 100580) to Chapter 3 of Part 1 of Division 101 of the Health and Safety Code, relating to health care administration, and making an appropriation therefor. An act to amend Section 14110.8 of the Welfare and Institutions Code, relating to Medi-Cal.

LEGISLATIVE COUNSEL'S DIGEST

AB 1542, as amended, Granlund. Physicians and surgeons: audits and inspections: certification Nursing facility services: Medi-Cal beneficiaries.

Existing law provides for the Medi-Cal program, administered by the State Department of Health Services, under which health care services are provided to qualified low-income individuals.

Existing law prohibits a nursing facility from requiring or soliciting, as a condition of admission, that a Medi-Cal beneficiary have a responsible party sign or cosign the admissions agreement, or from accepting or receiving the signature or cosignature of a responsible party for a Medi-Cal beneficiary. The facility may, however, require that when a beneficiary has an agent, the agent sign or cosign the

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admissions agreement and agree to distribute to the facility, promptly when due, the share-of-cost and any other charges not paid for by the Medi-Cal program that the patient or his or her agent has agreed to pay.

Existing law provides that any agent who willfully violates these provisions is guilty of a misdemeanor.

This bill would, instead, specify that when any individual violates the foregoing requirements, he or she is guilty of a misdemeanor, or in a civil action brought by an aggrieved party, as defined, shall be liable to the aggrieved party for an amount equal to the sum of the patient's funds received by the individual but not distributed by the facility, including interest at the legal rate, plus a civil penalty not to exceed 3 times the actual amount of the unpaid charges for which he or she is liable, as well as costs and reasonable attorney's fees.

The bill would also require a patient and his or her agent to pay to the facility the share of cost to which he or she is responsible under the Medi-Cal program, unless otherwise exempted by law from this obligation.

Because the bill would change the definition of a crime, the bill would constitute a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Existing law imposes various functions and duties on the State Department of Health Services with respect to the administration and oversight of various health programs and facilities as well as the regulation of laboratory services.

This bill would require the department to certify qualified entities that meet prescribed standards to conduct comprehensive audits and inspections of physician and surgeons' offices that may be utilized by any health care service plan or physician organization. It would also require the department to prescribe an application fee and other fees it deems appropriate for purposes of certifying qualified entities and to deposit these fees in the Physician and Surgeon Audit and Inspection Fund created by the bill. Because

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money in the fund would be continuously appropriated to the department for purposes of implementing these provisions, the bill would make an appropriation.

Vote: $\frac{2}{3}$ majority. Appropriation: yes no. Fiscal committee: yes. State-mandated local program: no yes.

The people of the State of California do enact as follows:

SECTION 1. Article 10 (commencing with Section 100580) is added to Chapter 3 of Part 1 of Division 101 of the Health and Safety Code, to read:

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Article 10. Audits and Inspections

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100580. The department shall certify qualified entities to conduct comprehensive audits and inspections of physician and surgeons' offices that may be utilized by any health care service plan or physician organization. An entity shall be deemed qualified and shall be certified by the department if the entity meets prescribed standards.

100581. The department shall prescribe an application fee and other fees it deems appropriate for purposes of certifying qualified entities pursuant to 16 Section 100580. The fees collected by the department shall be deposited in the Physician and Surgeon Audit and 18 Inspection Fund that is hereby created in the State Treasury. Notwithstanding Section 13340 of the 20 Government Code, the money in the fund is continuously appropriated to the department without regard to fiscal years for purposes of implementing this article.

SECTION 1. Section 14110.8 of the Welfare and 24 Institutions Code is amended to read:

14110.8. (a) For the purposes of this section:

- (1) "Facility" means a nursing any long-term health care facility as defined in Section 1418 of the Health and Safety Code.
- (2) "Patient" means a person who is a facility resident 29 30 and a Medi-Cal beneficiary and whose facility care is being paid for in whole or in part by Medi-Cal.

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(3) "Agent" means a person who manages, uses, or controls those funds or assets that legally may be used to pay the patient's share of cost and other charges not paid 4 for by the Medi-Cal program.

- (4) "Responsible party" means a person other than the 6 patient or potential patient, who, by virtue of signing or cosigning an admissions agreement of a nursing facility, either together with, or on behalf of, a potential patient, becomes personally responsible or liable for payment of 10 any portion of the charges incurred by the patient while 11 in the facility. A person who signs or cosigns a facility's 12 admissions agreement by virtue of being an agent under 13 a power of attorney for health care or an attorney-in-fact 14 under a durable power of attorney executed by the 15 potential patient, a conservator of the person or estate of 16 the potential patient, or a representative payee, is not a 17 responsible party under this section, and does not thereby 18 assume personal responsibility or liability for payment of 19 any charges incurred by the patient, except to the extent the person, or the patient's conservator 21 representative payee is an agent as defined in paragraph 22 (3).
- (5) "Aggrieved party" means a Medi-Cal beneficiary, 24 a facility, or a state or federal agency administering the 25 Medi-Cal program, that has been damaged by the willful 26 violation of this section by any individual.
- (6) "Willfully" means to intentionally, knowingly, or 28 purposely acting, or acting or failing to act with 29 intentional disregard for the consequences, 30 *justifiable excuse*.
- (b) No facility may require or solicit, as a condition of 32 admission into the facility, that a Medi-Cal beneficiary 33 have a responsible party sign or cosign the admissions 34 agreement. No facility may accept or receive, as a 35 condition of admission into the facility, the signature or 36 cosignature of a responsible party for a Medi-Cal 37 beneficiary.
- 38 (c) A facility may require, as a condition of admission, 39 where a patient has an agent, that the patient's agent sign 40 or cosign the admissions agreement and agree to

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distribute to the facility promptly when due, the share of cost and any other charges not paid for by the Medi-Cal program which the patient or his or her agent has agreed to pay. The Except as provided in subdivisions (e) and (f), the financial obligation of the agent shall be limited 6 to the amount of the patient's funds received but not distributed to the facility. A new agent who did not sign cosign the admissions agreement shall be responsible to distribute funds in accordance with this 10 section.

- (d) When a patient on non-Medi-Cal status converts to 12 Medi-Cal coverage, any security deposit paid to the facility by the patient or on the patient's behalf as a 14 condition of admission to the facility shall be returned and 15 the obligations and responsibilities of the patient or 16 responsible party shall be null and void, except for the obligations and responsibilities provided for under the 18 *Medi-Cal program*.
- (e) A patient and his or her agent shall pay to the 20 facility the share of cost for which he or she is responsible 21 under the provisions of the Medi-Cal program, unless otherwise exempted by law.

(e) Any agent who

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- (f) When any individual willfully violates the 25 requirements of this section, the individual is guilty of a misdemeanor, and upon conviction thereof, shall be punished by a fine not to exceed two thousand five 28 hundred dollars (\$2,500) or by imprisonment in the county jail not to exceed 180 days, or both, or, in a civil 30 action brought by the aggrieved party, shall be liable to 31 the aggrieved party for an amount equal to the sum of the 32 patient's funds received by the individual, but not 33 distributed to the facility, including interest at the legal 34 rate, plus a civil penalty not to exceed three times the 35 actual amount of the unpaid charges for which the 36 individual is liable.
- (g) In any civil action brought under this section in 37 38 which judgment is entered against an individual for willfully violating the requirements of this section, the

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1 plaintiff shall be awarded costs plus reasonable attorney's 2 fees.

3 SEC. 2. No reimbursement is required by this act

- 4 pursuant to Section 6 of Article XIII B of the California
- 5 Constitution because the only costs that may be incurred
- 6 by a local agency or school district will be incurred
- 7 because this act creates a new crime or infraction,
- 8 eliminates a crime or infraction, or changes the penalty
- 9 for a crime or infraction, within the meaning of Section
- 10 17556 of the Government Code, or changes the definition
- 11 of a crime within the meaning of Section 6 of Article
- 12 XIII B of the California Constitution.